National Money Laundering (ML) & Terrorism Financing (TF) Risk Assessment (NRA) 2017



Agenda

- Overview of National Risk Assessment
- **Results of Threat/Crime & Terrorism Financing Assessment**
- Results of Sectoral Assessment
- Results of Non-Profit Organisation Assessment
- **D** Post NRA 2017



National Risk Assessment – Why?

International Standards

FATF Recommendation 1

- Identify, assess, and understand the ML and TF risks for the country, and should take action, including designating an authority or mechanism to coordinate actions to assess risks, and apply resources, aimed at ensuring the risks are mitigated effectively.
- Apply a Risk Based Approach to ensure that measures to prevent or mitigate ML and TF are commensurate with risks identified.
- Require FIs and DNFBPs to identify, assess and take effective action to mitigate their ML and TF risks.

Malaysia National Risk Assessment

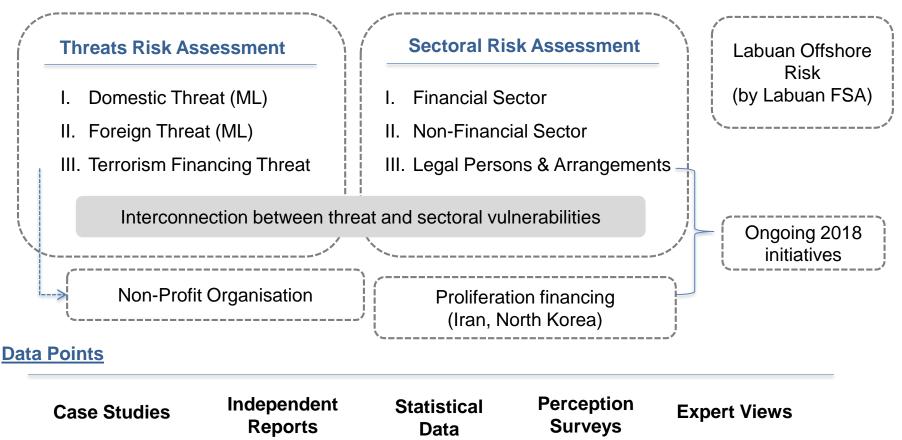
FATF Immediate Outcome 1

 ML and TF risks are understood and, where appropriate, actions coordinated domestically to combat ML and the financing of terrorism and proliferation.

- Conducted on a 3-year cycle effective system in identifying, assessing and understanding ML/TF risks for the country
- Foundation for robust risk-based national strategies and policies to combat ML/TF risk
 - Coordinated actions and efficient allocation of resources among domestic stakeholders
 - Enhancement of risk based approach across public and private sectors

Overview of Assessment Scope & Methodology

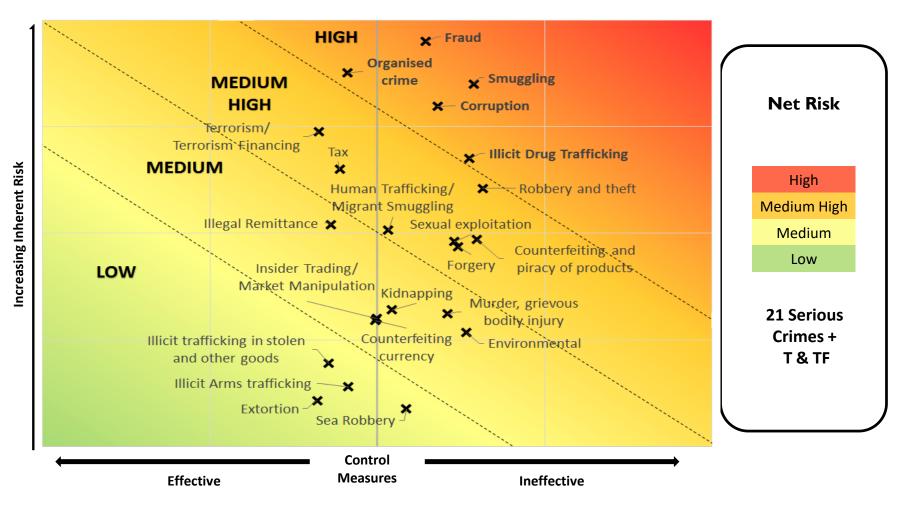
<u>Scope</u>



Results : Net Risk after considering effectiveness of control measures



Threat (Crime), Terrorism & Terrorism Financing Risk Assessment Results



Control effectiveness is relative to the inherent risk : higher risk requires greater control measures

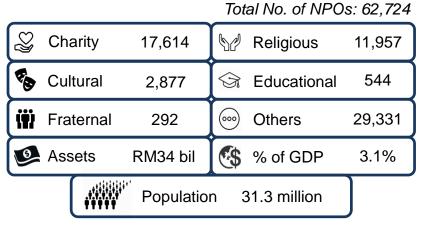


Sectoral risk assessment results: Net ML & TF Risk Rating

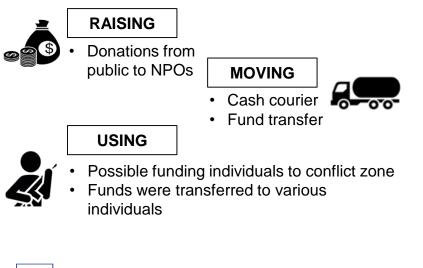
									* [Both ML & TF	
Î	Weak	Broke Insura Interm Labua		et* •	 Other Financial Services Providers* Labuan Money Brokers (ML) Jewelers (TF) 						
Control Measures	Marginal	 Labuan Insurers* Labuan Banks* Estate Agents (TF) Cosecs (TF) Trust Companies (TF) Labuan Trust Companies (TF) Lawyers (TF) Accountants (TF) 				y and Non- ards* hk Financial ns* gents (ML) (ML) ompanies (ML) Trust ies (ML) (ML) ants (ML)					
	Acceptable	■ Gami	ing Outlets (TF	 -		* Market (TF) Outlets (ML)	•	Banks (TF) Capital Market (ML) Money Services	*	 Banks (ML) 	
	Strong	Strong				(TF)	•	Casino (ML)			
			Low		Me	edium		Medium High		High	
		•			In	herent Risk				→	
в	BANK NEGARA MALAYSIA Net Risk Low Medium Medium High High										

NPO Assessment Results

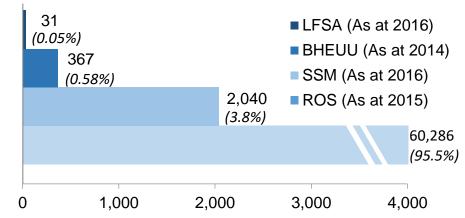
Malaysia NPO Landscape



Possible usage of NPO for TF purposes (based on Suspicious Transaction Report (STR) information)



Number of NPOs according to regulators



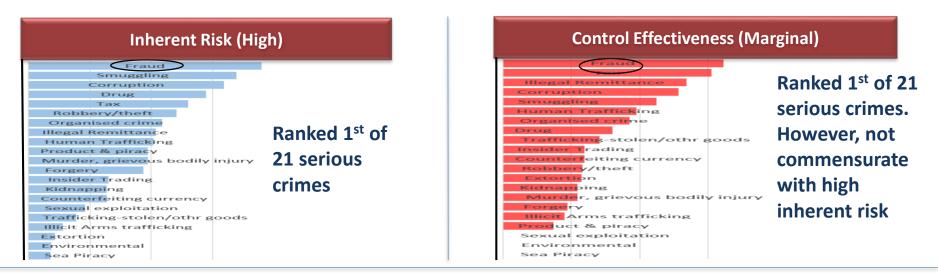
Risk Focus: Sub-sectors and Characteristic

	Classification	No. of NPOs	Risk Ratings
Sub-sectors	ReligiousWorshippers SocietyManagement Committee	9,035	МН МН М
	CharityMembers WelfareSocietal Welfare	9,075	M MH M
Sub-sets Characteristics	 Received TF intelligence High cash intensity in asset High cash transaction Have operations in HiRA Have transactions with HRA 	10 2,924 3,545 26 42	

High Risk Crimes, Terrorism & Terrorism Financing



High Risk Crime - Fraud



Main driving factors

- Ranked either 1st or 2nd in 11 out of 13 risk indicators involving:
 - Investigations
 - STRs
 - Foreign threats

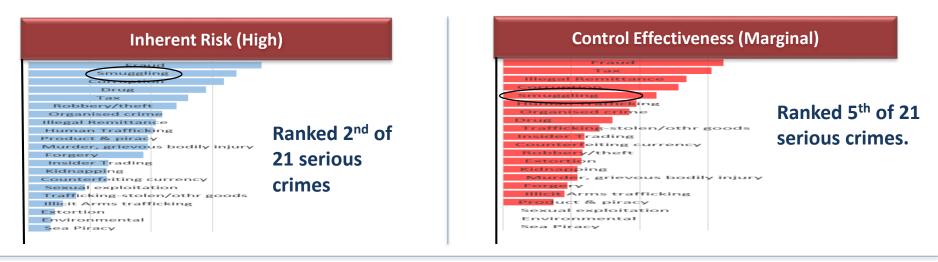
- Ranked either 1st or 2nd in 10 out of 14 AML indicators involving:
 - Enforcement actions
 - Prosecutions
 - Judiciary
- Perceived to be relatively ineffective in combating the crime (10th)

Observations

- International nature of fraud cases challenges for domestics and cross jurisdiction coordination
- Illegal financial scams operators exploit gap in enforcement various legislations overseen by different law enforcers
- Abuse of financial systems rampant use of bank accounts and mule account holders in committing fraud and laundering of proceeds



High Risk Crime - Smuggling



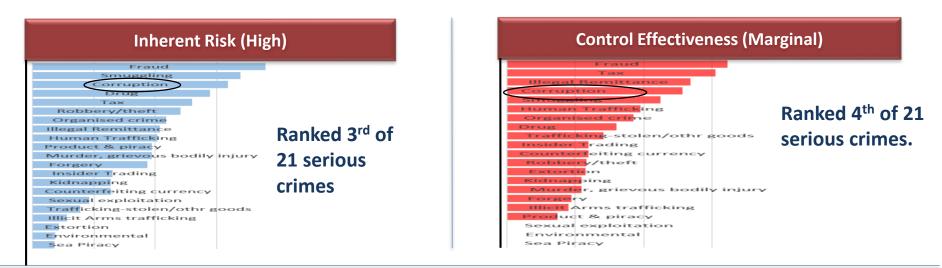
Main driving factors

- High investigation:
 - 3rd in both number and amount involved in cases
- Large amount involved in STRs reported by RIs (2nd)
- Perceived to be high risk (4th), high connection with other crimes (3rd) and foreign threat (3rd)

- High ML enforcement actions:
 - 5th in amount involved in ML cases
 - 6th in ML investigation
- High ML prosecution actions (4th)
- Perceived to be relatively ineffective (11th)

- **Observations**
- Common items being smuggled:
 - Into Malaysia consumables & electronic goods, alcohol, tobacco, mobile phones, firecrackers, rice
 - Out of Malaysia electronic products, rubber tyres
- Mostly perpetrated by crime syndicates abused the long and porous border & possibly assisted by complicit officials

High Risk Crime - Corruption



Main driving factors

- High investigation:
 - 6th in number and 5th in amount involved in cases
- High STRs reported by RIs
 - 4th in number and 5th in amount involved
- Perceived to be the highest risk crime & most connected with other crimes

- High ML enforcement actions:
 - 1st in amount seized & 3rd in amount frozen
 - 2nd in amount involved in ML cases
 - 5th in ML investigation
- High ML prosecution actions (2nd)
- Perceived to be 2nd most ineffective

Observations

- Offenders of corruption crime (2014-2017) : proportional ratio between public officials (48%) and civilians (52%)
- 2014 2016 : Approximately 50% of arrested civil servant below 40 year-old
- Weakening perception of corruption in the country Transparency International : 2014 (51st), 2015 (54th), 2016 (55th), 2017 (62nd)



High Risk Crime – Illicit Drug Trafficking



Main driving factors

- High amount involved in cases investigated (6th)
- Perceived to be high risk (5th) and foreign threat (1st)

- High ML investigation (1st)
- Absence of ML prosecution and conviction
- Perceived to be most effective

Observations

- Geographical location of Malaysia foreign source of drugs transiting into and/or from the country
- Expanding drugs market in Malaysia number of new users detected daily: 2016 (64), 2017 (49)
- Perpetrated by domestic or international organised crime syndicates

High Risk Crime – Organised Crime



Main driving factors

 Relatively high investigations (5th) and amount involved in STRs (7th)

- High ML enforcement actions:
 - 4th in ML investigations
 - 2nd in IP with freezing & 6th in amount frozen

Net risk qualitatively raised from Medium High to High due to:

- Most of the serious crimes are perpetrated by organised crime groups.
- Lower data indicators which do not reflect actual risk level due to enforcement actions taken against individuals within an organized crime syndicate for their corresponding predicate crimes instead of the relevant regulation on organized crimes.

Observations

- Main challenges faced in combating the crime:
 - Enforcement scope limited by definition of law: Serious offence of organised crime = offence punishable by imprisonment of 10 years or above (international standard is 4 years)
 - Complicity of public officials : case of senior police officers offering protecting racket to crime groups
 - Fear instilled in law enforcers : burning of property/vehicles, shootings

BANK NEGARA MALAYSIA CENTRAL BANK OF MALAYSIA

Terrorism & Terrorism Financing – Medium High Risk

Inherent Risk (Medium High)										
Smuggling Corruption Drug Tax	No. of IP (predicate)	76								
Robbery/theft Orgenised crime Hlegal Romatrant & TF Human Trafficking Product & piracy	No. of attempted attacks	15								
Murder, grievous bodily injury Forgery Insider Trading	Value of STRs	RM643m								
KidnappIng Counterfeiting currency Sexual exploitation Trafficking-stolen/othr goods Illicit Arms trafficking	No. of STR; No. of STR foreign	534 ; 80								
Extortion Environmental Sea Piracy	L									

Control Effectiveness (Acceptable)											
Fraud Tax Illegal Remittance											
orruption muggling tuman Trafficking	No. of arrests	260									
Trafficking-stolen/othr goods	No. of designations	45									
nsider Trading ounterfeiting currency Sobbery/theft	No. of IP (TF)	25									
Extortion Gdnapping Murder, grievous bodily injury	No. of prosecution	20									
Forgery Illicit Arms trafficking roduct & piracy	No. of conviction	6									
Sexual exploitation Environmental Sea Piracy											

Main driving factors

- •Porous land and sea border enable transiting of value and terrorists between Malaysia and neighboring countries.
- •Large and potentially sympathetic Muslim population
- Increased IS threat due to affiliation of Malaysia's militants with the Salafi Jihadi/Wahhabi ideology

Intense enforcement by PDRM's Special Branch

 Success in preventing terrorist attacks and dismantling terrorist groups

Observations

- No evidence of terrorist financing being linked to extortion, robbery, smuggling, fraud or drugs
- Pew Research Centre : 11% Malaysian show favourable attitude towards IS (Lebanon 1%, Jordan 3%, Palestinian 6%, Turkey 5%, Indonesia 9%).
- 95-98% of Malaysians recruited via social media and online messaging apps.
- Malaysian response to the ideological threat posed by jihadist-Salafism has not been as equally vigorous or successful as its operational responses. (The evolution of jihadist-Salafism in Indonesia, Malaysia and The Philippines, and its impact on security in Southeast Asia, 2016).



Main Sectors



Sectoral Summary Report: Banking

Inherent Risk			Control Meas	ures	Net Risk			
	ML	TF				ML	TF	
Conv LO	н	н	Conv FO	Α	Conv LO	н	н	
Conv FO	н	мн	Islamic FO	Α	Conv FO	н	мн	
Islamic LO	н	н	Islamic LO	Α	Islamic LO	н	н	
Investment	МН	мн	Conv LO	Α	Investment	мн	мн	
DFI	МН	мн	Investment	Α	DFI	мн	мн	
Islamic FO	М	м	DFI	Α	Islamic FO	м	м	
Labuan Banks	L	L	Int Islamic	Α	Labuan Banks	м	м	
Int Islamic	L	L	Labuan Banks	М	Int Islamic	L	L	

Key Contributors (Inherent Risk):

- **1. Highest value of transactions** (188 billion transactions amounting to RM356 quadrillion).
- **2. Highest cash transactions** (737 million transaction valued at RM260 trillion).
- **3.** Provides high risk products/ services (e.g. CASA, trade finance, IFT, foreign exchange).
- **4. Highest number of customers** (72 million). Note:
- Banking sector has the largest asset size (RM2.9 trillion) across all sectors
- TF risk rated at **Medium High** due to lower score on 'likelihood of TF occurring" compared to ML

Source: 2016 data from RIs, Supervisors and FIED



BANK NEGARA MALAYSIA CENTRAL BANK OF MALAYSIA

Observations:

High

Medium High

Inherent ML Risk

Inherent TF Risk

1. Highest number and value involved in relation to both ML and TF investigations and prosecutions:

Control

Acceptable

Net ML Risk

Net TF Risk

High

Medium High

- ML: Current and savings accounts most commonly frozen & seized in investigations.
- TF: Noticeable increase in the usage of bank accounts to raise and move funds.
- 2. As at 2016, losses involving mule accounts = RM500 million (>13,500 cases investigated)
- Associated with fraud, corruption, tax evasion, illicit drug trafficking, smuggling, and insider trading/market manipulation.

Key Contributors (Controls):

- **1. Acceptable** level of market entry control and procedures.
- Acceptable level of RIs' Internal Controls i.e. improved quality and quantity of STRs and minor gaps in compliance and risk management functions for some RIs

Sectoral Summary Report: Capital Market Intermediaries

Inherent Risk			Control Meas	Net Risk			
	ML	TF				ML	TF
FMUTC	мн	м	FMUTC A		FMUTC	мн	м
Stockbroking	мн	м	Stockbroking	Α	Stockbroking	мн	м
Derivative Broking	м	м	Derivative Broking	Α	Derivative Broking	м	м

FMUTC: Fund Management and Unit Trust Companies

Key Contributors (Inherent Risk):

- **1. All products** offered by capital market intermediaries are assessed as higher ML/TF risk exposure.
- 2. Access to capital market products via **non-face-toface channels** i.e agents and electronic delivery channels increase ML / TF vulnerabilities
- **3. High** number of transactions facilitated (82% of total transactions) by capital market intermediaries to both local and global clients.
- **4. Relatively high** number of customers identified as higher ML risk; while TF risk is assessed as low.

Observations:

- 1. ML threats generally lower than other financial sectors.
- 2. Mostly associated with insider trading/market manipulation and fraud. Isolated case of corruption proceeds laundered through stockbroking firm.

Key Contributors (Controls):

- **1. Acceptable** level of market entry control and procedures.
- 2. Acceptable level of internal controls by RIs reflected by minor gaps in established AML/CFT compliance programme for some RIs in subsector

Source: 2014 – 2016 data from Supervisors and FIED



Inherent ML Risk Medium High Inherent TF Risk Medium

m Ac

Control Net ML Risk

Net ML RiskMedium HighNet TF RiskMedium

Sectoral Summary Report: Insurance and Takaful Operators (ITO)

Inheren	Cont		
	ML	TF	
Life	МН	МН	Life
Family T	М	м	Comp
Comp T	М	м	Comp
Comp Ins	М	М	Famil
Comp Re	L	L	Gen F
Comp ReT	L	L	Comp
Labuan ITO	L	L	Gen F
Life Re	L	L	Gene
General	L	м	Life R
Gen Re	L	L	Comp
Gen ReT	L	L	Labua

Control Mea	sures	
Life	Α	Lif
Comp Ins	Α	Fa
Comp T	Α	Со
Family T	Α	Со
Gen ReT	Α	La
Comp ReT	Α	Со
Gen Re	Α	Со
General	Α	Ge
Life Re	Α	Ge
Comp Re	Α	Ge
Labuan ITO	Μ	Lif

Net Risk									
ML	TF								
МН	MH								
Μ	Μ								
Μ	Μ								
Μ	М								
Μ	М								
L	L								
L	L								
L	L								
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Inherent ML Risk

Inherent TF Risk

Key Contributors (Inherent Risk):

- **1. Lower** number of transactions as compared to banks at 102.2 mil. transactions amounting to RM91.48 billion.
- 2. Extensive local network i.e. highest number of agents at 215,552.
- **3. Lowest value of cash transactions** at 12.3 million transactions amounting to RM4.4 billion;
- **4. Low number of higher risk customers** (less than 1% of total customer).
- 5. High number of ML-related STRs reported on life and composite insurer, but low for other sub-sectors

Observations:

Medium

Medium

1. Generally lower threat as compared with other financial sectors.

Net ML Risk

Net TF Risk

Medium

Medium

• Mainly ML risks rather than TF risks.

Control

Acceptable

- 2. Several cases of civil servants purchasing insurance policies using proceeds from corruption.
- 3. Also associated with fraud and tax evasion.

Key Contributors (Controls):

- **1. Acceptable** level of market entry control and procedures.
- 2. Acceptable level of RIs' internal controls i.e. minor gaps in established AML/CFT compliance programme for some RIs in subsector.

Inherent ML Risk Medium High Inherent TF Risk Medium High A

Control Acceptable

Net ML Risk le Net TF Risk

k Medium High k Medium High

Sectoral Summary Report: Money Services Businesses

Inherer	nt Risk		Control Meas	Net Risk			
	ML	TF				ML	TF
Money Changing	мн	мн	Remittance	Α	Money Changing	мн	мн
Remittance	мн	мн	Money Changing	Α	Remittance	МН	мн
MC&R, MC&R&W	мн	МН	MC&R, MC&R&W	м	MC&R, MC&R&W	Η	н
MC&W			MC&W	М	MC&W	мн	мн

Key Contributors (Inherent Risk):

- 1. Approx **99%** of its transactions are **cash-based**.
- 2. All products offered by MSB sectors are identified as high risk for ML and TF
- 3. At-risk local network is relatively high for ML and TF
- **4. Relatively high** number and value of STRs reported on the sector:
 - ML (220): amounting to RM2,214 million
 - TF (1): amounting to RM254 million in '14
- 5. 2 incidences of TF investigations.

Source: 2016 data from RIs, Supervisors and FIED



Observations:

- 1. Some licensed MSB involved in illegal remittance activities.
- 2. Some delicensed MSB continued to carry on illegal remittance activities.
 - Facilitating cross border funds transfer related to fraud, tax and smuggling.
- 3. Investigations also revealed MSB being abused to transfer funds in TF activities.

Key Contributors (Controls):

- 1. Acceptable level of market entry control and procedures
- 2. RIs' internal control assessed as **Marginal** i.e. reflected by **major gaps** in established AML/CFT compliance programme for most RIs in subsector i.e. Quality of STR

Sectoral S E Money,			y Report: nk Affiliated	Cha	I	RiskMediumControlNet ML RiskMedium HighRiskMediumMarginalNet TF RiskMedium High		
Inheren	t Risk	K	Control Meas	sures	Net F	Risk		Observations:
ML TF						ML	TF	
E-money (Large)	мн	мн	E-money (Large)	м	E-money (Large)	н	н	1. E-money accounts created using fictitious identification.
Non-bank Credit Card	м	м	Non-bank Credit Card	w	Non-bank Credit Card	н	н	Used for criminal activities, e.g. selling counterfeit goods & pornographic materials.
Charge Card	м	м	Charge Card	w	Charge Card	н	н	
E-money (Small)	м	L	E-money (Small)	w	E-money (Small)	н	мн	 2. Peer to peer fund transfer can be abused for ML & TF Terrorist received funds transfer through e-
						Terrorist received funds transfer through e- money account.		

Key Contributors (Inherent Risk):

- Types of products offered are identified as high risk for ML and TF
- 2. Products are offered through higher risk delivery channels via agents and electronic channels.
- **3. Less than 1% of customers** in 2016 identified as higher risk (7,600 customers).
- **4. Relatively low** number and value of STR reported on the sector:
 - ML: 31 STRs amounting to RM240 million
 - TF: None
- 5. 1 case of ML investigations; none for TF.

Source: 2016 data from RIs, Supervisors and FIED



Key Contributors (Controls):

- 1. Marginal level of market entry control and procedures.
- 2. Marginal internal controls by RIs due to poor quality of STR reported by sector and major gaps in AML/CFT compliance programme for most of the RIs' in subsector.

Inherent ML Risk Inherent TF Risk

TF

MH

MH

Μ

Μ

Μ

Control Marginal Net ML Risk Net TF Risk

Medium Medium

Sectoral Summary Report: Labuan Banking

Inheren	t Risk		Control Meas	Net Risk		
	ML	TF				ML
Banks	н	мн	Banks	Banks	н	
Labuan Com Banks	М	М	L Conv Inv Bank	м	Labuan Com Banks	мн
L Islamic Inv Bank	L	L	L Islamic Bank	М	L Islamic Inv Bank	М
L Islamic Bank	L	L	Labuan Com Banks	м	L Islamic Bank	м
L Conv Inv Bank	L	L	L Islamic Inv Bank	м	L Conv Inv Bank	м

Key Contributors (Inherent Risk):

Despite having high product and delivery channel risks, inherent risks remain low due to:

1. Prohibition on cash transactions (LFSSA 2010)

• Total transactions less than 1% of the Malaysian banking sector.

2.Low number of higher ML/TF risk customers

• Less than 1% of Malaysian banking sector.

3.Low number of at-risk ML/TF global networks

- 1% for ML; 5% for TF due to corresponding banking relationships in higher risk countries.
- 4.Low incidences of ML cases and none for TF.

Source: 2016 data from RIs, Supervisors and FIED



Observations:

Low

Low

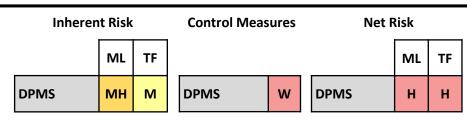
- 1. Pose lower ML and TF risks compared with onshore counterparts, mainly due to
 - Low volume of transactions facilitated (< 1% of that for onshore banking sector)
 - Prohibition of cash transactions
 - Low occurrence of ML and TF activities
- 2. No TF threat observed during period under review.
- 3. Proceeds from fraud in several investigations flew through Labuan Banks.

Key Contributors (Controls):

- 1. Marginal level of market entry control and procedures
- 2. Marginal internal controls by RIs reflected by low number of STRs and major gaps in established AML/CFT compliance programme for most RIs in subsector.

Sectoral Summary Report: Dealers in Precious Metals & Stones Inherent ML Risk Medium High Inherent TF Risk Medium

<mark>ligh</mark> Control n Weak Net ML Risk Net TF Risk High High



Key Contributors (Inherent Risk):

- 1. Unable to determine number of higher risk customers due to absence of data.
- 2. Higher risk products identified, i.e. gold and diamond are of high value, easily transferrable and non-traceable.
- 3. Large local presence with high number of firms at local higher risk areas (77%).
- **4. High number of STR reported on** -2^{nd} highest within the DNFBPs sector.
- 5. No STR reported on the sector involving TF.

Observations:

- Jewelleries are one of the most commonly seized or frozen assets in investigations, mainly fraud & illicit drug trafficking.
- 2. No TF activities associated with DPMS during the period under review. However, there was past case where sanctioned individual used gold products as collateral for loans.

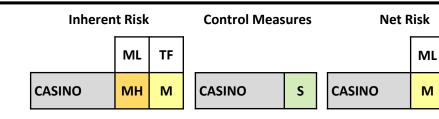
Key Contributors (Controls):

- 1. Weak level of market entry control and procedures.
- 2. Weak internal controls by RIs reflected by absence of STRs reported and **significant gaps** in established AML/CFT compliance programme for all RIs' in subsector.



	Inherent ML Risk	Medium High	Control	Net ML Risk
Sectoral Summary Report:	Inherent TF Risk	Medium	Strong	Net TF Risk
Casino			-	

TF



Key Contributors (Inherent Risk):

- Total cash transaction value made by casino account for 24% of total cash transactions value transacted by DNFBPs (2nd highest)
- 2. Higher risk delivery channels, i.e. use of agents (junkets from various jurisdictions) and offering of external advice electronically (provides anonymity to the sources of funds)
- **3. Higher risk products and services** identified, i.e. 4 out of 16 products/ services
- **4. Higher risk customers** account for 0.37% out of total customer.
- 5. No investigation / prosecution on casino
- 6. No STR reported on the casino for TF.

Source: 2016 data from RIs, Supervisors and FIED



Observations:

- 1. Limited case studies related to ML activities during the period under review.
- 2. Minimal likelihood of casino being abused for TF activities.
- 3. Junket operators utilised over 90% of higher risk facilities.

Key Contributors (Controls):

- 1. Acceptable level of market entry control and procedures.
- 2. Acceptable internal control observed in Casino reflected by **minor gaps** in established AML/CFT compliance programme i.e. Quality of STR

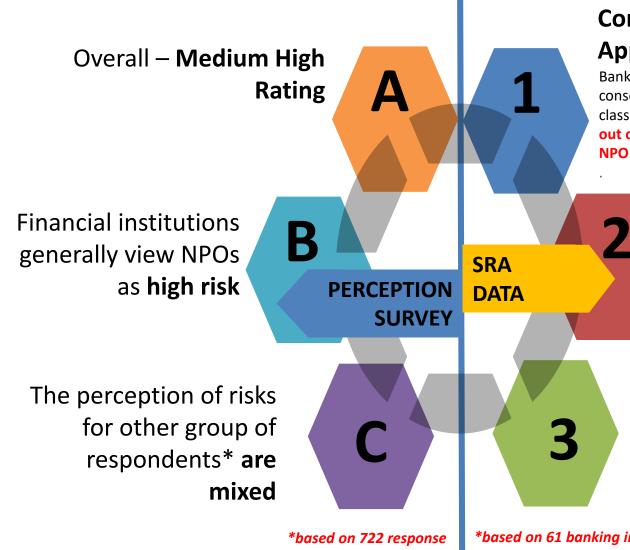
Source: 2014 – 2016 data from Supervisors and FIED

Medium Low

NPO Assessment



Observations – Inherent Risks (Perception Survey and SRA 2017 Data)



Conservative Risk Approach

Banks are viewed to have conservative approach to classification of risks for NPO (14 out of 61 banks rated 100% of NPO as high risks)

High number of

accounts

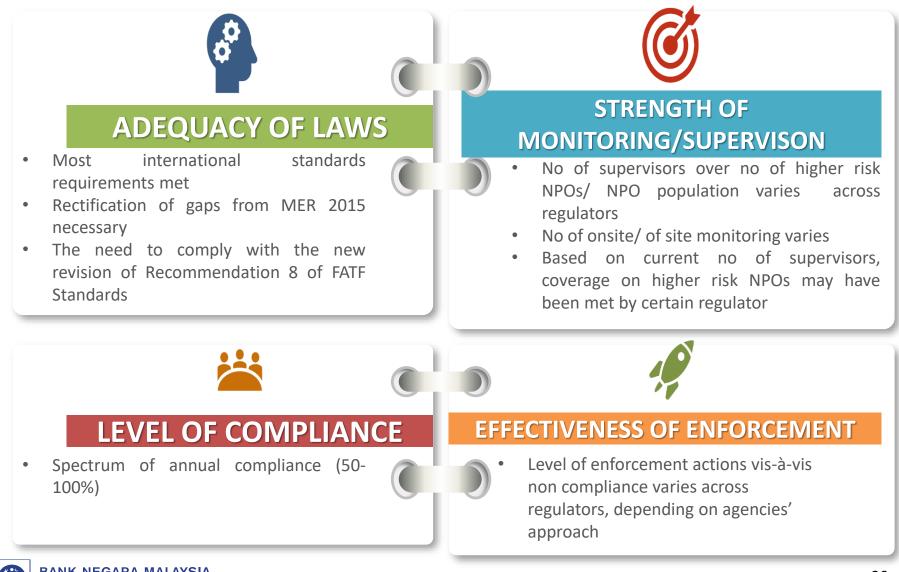
Very high number of NPO accounts across the banks may signal multiple accounts held, the possibility of inactive NPOs continues undertaking financial transactions

Classification of HR

Classification of high risk NPO includes, religious, charity, social/welfare Perception of Donation and NPO as vulnerable to TF abuse

*based on 61 banking institutions data

Observation – Control Measures

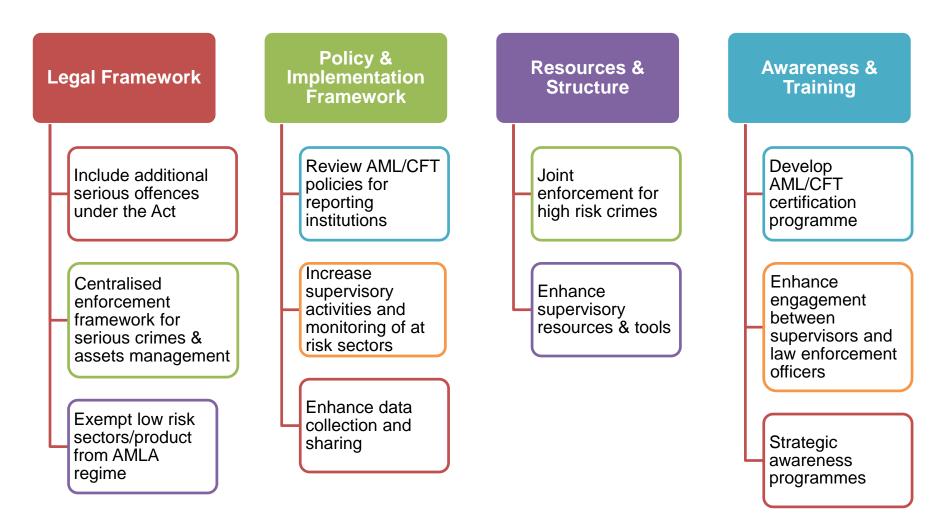


Post NRA – Recalibration of National Strategic Plan



Post NRA 2017 : Recalibration of NSP

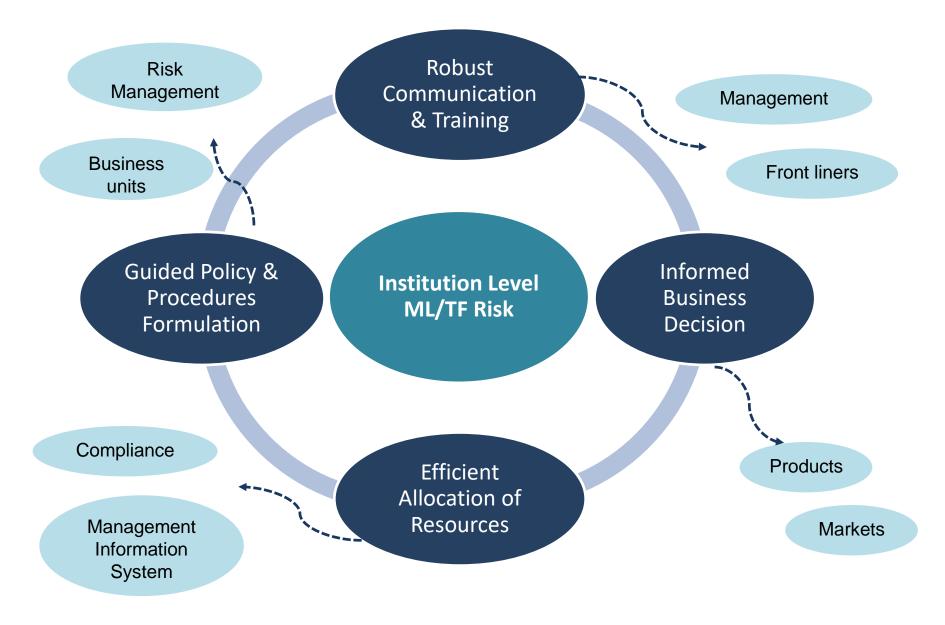
Potential initiatives – examples





NRA & The Industry







Thank You

